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8		
9	BEFOR BOARD OF F	
10	DEPARTMENT OF CO STATE OF C	
11		
12	In the Matter of the Statement of Issues	Case No. 7384
13	Against:	Case No. 7304
14	OLYMPIA PHARMACY	FIRST AMENDED STATEMENT OF
15	Applicant for Renewal of Non-Resident	ISSUES
16	Sterile Compounding License No. NSC100818	
17	Respondent.	
18		
19		
20	PAR	
21		s this First Amended Statement of Issues solely
22	in her official capacity as the Executive Officer of	f the Board of Pharmacy (Board), Department of
23	Consumer Affairs.	
24	2. On or about December 15, 2015, the	Board issued Non-Resident Sterile
25	Compounding License Number NSC 100818 to C	OPS International Incorporated, doing business
26	as Olympia Pharmacy (Respondent), with Marco	Loleit, its 100% shareholder, as its Chief
27	Executive Officer, Chief Financial Officer, Secre	tary and Treasurer. The Non-Resident Sterile
28	Compounding License was in full force and effect	t at all times relevant to the charges brought
	1	

1	(g) Knowingly making or signing any certificate or other document that
2	falsely represents the existence or nonexistence of a state of facts.
3	
4	(j) The violation of any statutes of this state, of any other state, or of the United States regulating controlled substances and dangerous drugs.
5	
6	(o) Violating or attempting to violate, directly or indirectly, or assisting in or
7	abetting the violation of or conspiring to violate any provision or term of this chapter or of the applicable federal and state laws and regulations governing pharmacy, including regulations actablished by the board or by any other state or federal
8	including regulations established by the board or by any other state or federal regulatory agency.
9	
10	8. Section 4342, subdivision (a) of the Code, states:
11	The board may institute any action or actions as may be provided by law and that, in its discretion, are necessary, to prevent the sale of pharmaceutical preparations and drugs
12	that do not conform to the standard and tests as to quality and strength, provided in the latest edition of the United States Pharmacopoeia or the National Formulary, or that violate
13	any provision of the Sherman Food, Drug, and Cosmetic Law (Part 5 (commencing with Section 109875) of Division 104 of the Health and Safety Code
14	with section 1070/3) of Bivision 10 vol the invalid and surely code
15	STATUTORY PROVISIONS
16	9. Code section 4123 states:
17	Any pharmacy that contracts to compound a drug for parenteral therapy, pursuant to a prescription, for delivery to another pharmacy shall report that
18	contractual arrangement to the board. That information shall be reported by the pharmacy performing the compounding services within 30 days of commencing that
19	compounding.
20	10. Code section 4126.8 states:
21	The compounding of drug preparations by a pharmacy for furnishing, distribution, or use in this state shall be consistent with standards established in the
22	pharmacy compounding chapters of the current version of the United States Pharmacopeia-National Formulary, including relevant testing and quality assurance.
23	The board may adopt regulations to impose additional standards for compounding drug preparations.
24	
25	11. Code section 4127.2 states, in pertinent part:
26	(a) A nonresident pharmacy shall not compound sterile drug products for shipment into this state without a sterile compounding pharmacy license issued by
27 28	the board pursuant to this section. The license shall be renewed annually and shall not be transferable.
/ X	

1	(c) A license to compound sterile drug products shall not be issued or renewed
2	until the location is inspected by the board and found in compliance with this article and any regulations adopted by the board. The nonresident pharmacy shall reimburse the board for all actual and necessary costs incurred by the board in
3	conducting an inspection of the pharmacy at least once annually pursuant to subdivision (v) of Section 4400.
4	
5	(e) A pharmacy licensed pursuant to this section shall do all of the following:
6	
7 8	(3) Provide to the board, within 12 hours, any recall notice issued by the pharmacy for sterile drug products it has compounded that have been shipped into, or dispensed in, California.
9	• • • •
10 11	(f) Adverse effects reported or potentially attributable to a nonresident pharmacy's sterile compounded drug product shall be reported to the board within 12 hours and immediately reported to the MedWatch program of the federal Food and Drug Administration
	and Drug Administration
12	12. Code section 4129.1 states, in pertinent part:
13	(a) An outsourcing facility that is licensed with the federal Food and Drug Administration (FDA) and with an address in this state shall also be licensed by the
14	board as an outsourcing facility before doing business within this state. The license shall be renewed annually and is not transferable.
15	(b) An outsourcing facility shall compound all sterile products and nonsterile
16	products in compliance with regulations issued by the board and with federal current good manufacturing practices applicable to outsourcing facilities.
17	(c) An outsourcing facility license shall not be issued or renewed until the
18	location is inspected by the board and found in compliance with this article and regulations adopted by the board.
19	(d) An outsourcing facility license shall not be issued or renewed until the
20	board does all of the following:
21	(1) Prior to inspection, reviews a current copy of the outsourcing facility's
22	policies and procedures for sterile compounding and nonsterile compounding.
23	(2) Is provided with copies of all federal and state regulatory agency inspection reports, as well as accreditation reports, and certification reports of
24	facilities or equipment of the outsourcing facility's premises conducted in the prior 12 months.
25	(3) Prior to inspection, receives a list of all sterile drugs and nonsterile
26	drugs compounded by the outsourcing facility as reported to the FDA in the last 12 months.
27	(e) An outsourcing facility licensed pursuant to this section shall provide the board with all of the following:
28	

director, associate, partner, or any other person with management or control had knowledge of or knowingly participated in any conduct for which the license was denied, revoked, suspended, or placed on probation, shall be prohibited from serving as a manager, administrator, owner, member, officer, director, associate, partner, or in any other position with management or control of a licensee as follows:

- (1) Where a probationary license is issued or where an existing license is placed on probation, this prohibition shall remain in effect for a period not to exceed five years.
- (2) Where the license is denied or revoked, the prohibition shall continue until the license is issued or reinstated.
- (b) "Manager, administrator, owner, member, officer, director, associate, partner, or any other person with management or control of a license" as used in this section and Section 4308, may refer to a pharmacist or to any other person who serves in such capacity in or for a licensee.
- (c) The provisions of subdivision (a) may be alleged in any pleading filed pursuant to Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of the Government Code. However, no order may be issued in that case except as to a person who is named in the caption, as to whom the pleading alleges the applicability of this section, and where the person has been given notice of the proceeding as required by Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of the Government Code. The authority to proceed as provided by this subdivision shall be in addition to the board's authority to proceed under Section 4339 or any other provision of law.

#### HEALTH AND SAFETY CODE

- 16. California Health and Safety Code (Health & Saf. Code), section 111250, states, "Any drug or device is adulterated if it consists, in whole or in part, of any filthy, putrid, or decomposed substance."
- 17. Health & Saf. Code, section 111255, states, "Any drug or device is adulterated if it has been produced, prepared, packed, or held under conditions whereby it may have been contaminated with filth, or whereby it may have been rendered injurious to health."
- 18. Health & Saf. Code, section 111295, states, "It is unlawful for any person to manufacture, sell, deliver, hold, or offer for sale any drug or device that is adulterated."
- 19. Health and Saf. Code, section 111330, states, "Any drug or device is misbranded if its labeling is false or misleading in any particular."
- 20. Health and Saf. Code, section 111335, states, "Any drug or device is misbranded if its labeling or packaging does not conform to the requirements of Chapter 4 (commencing with Section 110290)."

1	(i) is intended for ingestion in a form described in section 350(c)(1)(B)(i) of this title; or
2	(ii) complies with section 350(c)(1)(B)(ii) of this title
3	(D) is not removed a former or a conventional for 1 and a solar item of
4	(B) is not represented for use as a conventional food or as a sole item of a meal or the diet; and
5	(C) is labeled as a dietary supplement; and
6	(3) does-
7	(A) Include an article that is approved as a new drug under section 355 of this title or licensed as a biologic under section 262 of title 42 and was, prior to
8	such approval, certification, or license, marketed as a dietary supplement or as a food unless the Secretary has issued a regulation, after notice and comment,
9 10	finding that the article, when used as or in a dietary supplement under the conditions of use and dosages set forth in the labeling for such dietary supplement, is unlawful under section 342(f) of this title; and
11	(B) not include-
12	(i) an article that is approved as a new drug under section 355 of
13	this title, certified as an antibiotic under section 357 of this title, or licensed as a biologic under section 262 of title 42, or
14	(ii) an article authorized for investigation as a new drug, antibiotic, or biological for which substantial clinical investigations have been instituted and
15 16	for which the existence of such investigations has been made public, which was not before such approval, certification, licensing, or authorization marketed as a dietary supplement or as a food unless the Secretary, in the Secretary's discretion,
17	has issued a regulation, after notice and comment, finding that the article would be unlawful under this chapter.
18	Except for purposes of paragraph (g) and section 350f of this title, a dietary supplement shall be deemed to be a food within the meaning of this chapter.
19	
20	31. 21 USCA section 331 states, in pertinent part:
21	The following acts and the causing thereof are hereby prohibited:
22	(a) The introduction or delivery for introduction into interstate commerce of any food, drug, device, tobacco product, or cosmetic that is adulterated or
23	misbranded
24	32. 21 USCA section 350 states, in pertinent part:
25	
26	(c) Definitions
27	(1) For purposes of this section, the term "food to which this section applies" means a food for humans which is a food for special dietary use-
20	

1	Homoeopathic Pharmacopoeia of the United States and not to those of the United
2	States Pharmacopoeia
3	34. 21 USCA section 352 states, in pertinent part:
4	A drug or device shall be deemed to be misbranded—
5	
6	(o) Drugs or devices from nonregistered establishments. If it was
7	manufactured, prepared, propagated, compounded, or processed in an establishment not duly registered under section 510 [21 USCA § 360], if it is a
8	drug and was imported or offered for import by a commercial importer of drugs not duly registered under section 801(s) [21 USCA § 381(s)], if it was not included in a list required by coation 510(i) [21 USCA § 3(0(i))] if a notice on other
9	in a list required by section 510(j) [21 USCA § 360(j)], if a notice or other information respecting it was not provided as required by such section or section
10	510(k) [21 USCA § 360(k)], or if it does not bear such symbols from the uniform system for identification of devices prescribed under section 510(e) [21 USCA § 360(c)] as the Socretory by regulation requires
11	360(e)] as the Secretary by regulation requires
12	35. 21 USCA section 353a states, in pertinent part:
13	(a) In general. Sections 501(a)(2)(B), 502(f)(1), and 505 [21 USCA §§
14	351(a)(2)(B), 352(f)(1), and 355] shall not apply to a drug product if the drug product is compounded for an identified individual patient based on the receipt of a valid prescription order or a notation, approved by the prescription production or a notation.
15	valid prescription order or a notation, approved by the prescribing practitioner, on the prescription order that a compounded product is necessary for the identified patient, if the drug product meets the requirements of this section, and if the
16	compounding—
17	(1) is by—
18	(A) a licensed pharmacist in a State licensed pharmacy or a Federal facility, or
19	(B) a licensed physician, on the prescription order for such individual patient made by a licensed physician or other licensed practitioner authorized by State law
20	to prescribe drugs; or
21	(2)
22	(A) is by a licensed pharmacist or licensed physician in limited quantities before the receipt of a valid prescription order for such individual patient; and
23	(B) is based on a history of the licensed pharmacist or licensed physician
24	receiving valid prescription orders for the compounding of the drug product, which orders have been generated solely within an established relationship between—
25	(i) the licensed pharmacist or licensed physician; and
26	(ii)
27	(I) such individual patient for whom the prescription order will be provided; or
28	

1	(II) the physician or other licensed practitioner who will write such
2	prescription order.
3	(b) Compounded drug.
4	(1) Licensed pharmacist and licensed physician. A drug product may be compounded under subsection (a) if the licensed pharmacist or licensed physician—
<ul><li>5</li><li>6</li></ul>	(A) compounds the drug product using bulk drug substances, as defined in regulations of the Secretary published at section 207.3(a)(4) of title 21 of the Code of Federal Regulations—
7	(i) that—
8 9	(I) comply with the standards of an applicable United States Pharmacopoeia o National Formulary monograph, if a monograph exists, and the United States Pharmacopoeia chapter on pharmacy compounding;
10	(II) if such a monograph does not exist, are drug substances that are components of drugs approved by the Secretary; or
11	(III) if such a monograph does not exist and the drug substance is not a
12	component of a drug approved by the Secretary, that appear on a list developed by the Secretary through regulations issued by the Secretary under subsection (c);
13 14	(ii) that are manufactured by an establishment that is registered under section 510 [21 USCA § 360] (including a foreign establishment that is registered under section 510(i) [21 USCA § 360(i)]); and
15 16	(iii) that are accompanied by valid certificates of analysis for each bulk drug substance;
17 18	(B) compounds the drug product using ingredients (other than bulk drug substances) that comply with the standards of an applicable United States Pharmacopoeia or National Formulary monograph, if a monograph exists, and the United States Pharmacopoeia chapter on pharmacy compounding;
19	(C) does not compound a drug product that appears on a list published by the
20	Secretary in the Federal Register of drug products that have been withdrawn or removed from the market because such drug products or components of such drug
21	products have been found to be unsafe or not effective; and
22	(D) does not compound regularly or in inordinate amounts (as defined by the Secretary) any drug products that are essentially copies of a commercially available
23	drug product.
24	(2) Definition. For purposes of paragraph (1)(D), the term "essentially a copy
25	of a commercially available drug product" does not include a drug product in which there is a change, made for an identified individual patient, which produces for that patient a significant difference, as determined by the prescribing practitioner.
26	patient a significant difference, as determined by the prescribing practitioner, between the compounded drug and the comparable commercially available drug product.
27	
28	(3) Drug product. A drug product may be compounded under subsection (a) only if—

1	drug pursuant to a prescription executed in accordance with section 503(b)(1) [21 USCA § 353(b)(1)].
2 3	(9) Fees. The drug is compounded in an outsourcing facility that has paid all
4	fees owed by such facility pursuant to section 744K [21 USCA § 379j-62].  (10) Labeling of drugs.
5	(A) Label. The label of the drug includes—
6	(i) the statement "This is a compounded drug." or a reasonable comparable
7	alternative statement (as specified by the Secretary) that prominently identifies the drug as a compounded drug;
8	(ii) the name, address, and phone number of the applicable outsourcing facility; and
9	(iii) with respect to the drug—
10	(I) the lot or batch number;
11	(II) the established name of the drug;
12	(III) the dosage form and strength;
13	(IV) the statement of quantity or volume, as appropriate;
14	(V) the date that the drug was compounded;
15 16	(VI) the expiration date;
17	(VII) storage and handling instructions;
18	(VIII) the National Drug Code number, if available;
19	(IX) the statement "Not for resale", and, if the drug is dispensed or distributed other than pursuant to a prescription for an individual identified patient, the statement "Office Use Only"; and
20	(X) subject to subparagraph (B)(i), a list of active and inactive ingredients,
21	identified by established name and the quantity or proportion of each ingredient.
22	(B) Container. The container from which the individual units of the drug are removed for dispensing or for administration (such as a plastic bag containing
23	individual product syringes) shall include—
24	(i) the information described under subparagraph (A)(iii)(X), if there is not space on the label for such information;
<ul><li>25</li><li>26</li></ul>	(ii) the following information to facilitate adverse event reporting: www.fda.gov/medwatch and 1-800-FDA-1088 (or any successor Internet Web site
27	or phone number); and  (iii) directions for use, including, as appropriate, dosage and administration.

- 43. **Settle Plates**, also known as sedimentation plates or settling plates, are used in the pharmaceutical industry for semi-quantitative determination of microbial contamination in the air. The plate is typically a petri dish containing an agar medium. The plate is opened and exposed over a given period of time, allowing microbe-bearing particles to deposit onto the plate. The number of microbe bearing particles deposited onto the agar surface of the plate over the period of exposure is ascertained by incubating the plate and counting the number of microbial colonies (colony-forming units, [CFUs]).
- 44. **Standard Operating Procedure (SOP)** is a documented method or set of written directions to complete a specific process(es).
- 45. **USP-NF** is the United States Pharmacopeia-National Formulary, a comprehensive source for over 5,000 quality standards for medicines, active pharmaceutical ingredients (API), and inactive ingredients.
- 46. **USP Monographs**. USP-NF publishes monographs that articulate the quality expectations for medicines approved by the U.S. Food and Drug Administration (US FDA), including the medication identity, strength, purity and performance. Monographs also describe the tests to validate that a medicine and its ingredients meet USP-NF criteria.

#### DRUG DESCRIPTIONS

- 47. **Ascorbic acid injection** (brand name Acor®) is indicated for short term treatment of scurvy in patients for whom oral administration is not possible, insufficient, or contraindicated. It is a dangerous drug within the meaning of Code section 4022.
- 48. **Biotin injection,** compounded by Respondent, is a dangerous drug within the meaning of Code section 4022. There is no FDA approved indication for this drug.
- 49. **Benzocaine/Lidocaine/Tetracaine (BLT), Formula ID #7409,** compounded by Respondent, is a non-sterile drug preparation for topical application.
- 50. **Butylated hydroxytoluene (BHT)** is a synthetic organic chemical compounding which inhibits oxidation of unsaturated organic compounds. It is often used in food, cosmetics, and pharmaceutical applications to prevent oxidation.

- 51. **Formula ID #6924**, non-sterile preparations, compounded by Respondent, is comprised of minoxidil/ fluocinolone/retinoic acid 5/0.01/0.01%.
- 52. **Olympia Vita-Complex Injection**, compounded by Respondent, contains thiamine hydrochloride (vitamin B1), niacinamide (vitamin B3), riboflavin (vitamin B2), dexpanthenol (vitamin B5), pyridoxine hydrochloride (vitamin B6), benzyl alcohol, and SWFI. It is a dangerous drug within the meaning of Code section 4022. There is no FDA approved indication for this drug.
- 53. **Sermorelin Acetate injection**, compounded by Respondent, is a human growth hormone-releasing hormone (GHRH or GRF) used for diagnostic evaluation of pituitary function and also for increasing growth in children. It is a dangerous drug pursuant to Code section 4022.
- 54. **Testosterone Cypionate injection** (Respondent's tradename Ultratest), compounded by Respondent, comes only in the form of an injectable solution given into a muscle. It is used to treat symptoms of hypogonadism in males (a condition where males do not produce enough of the sex hormone testosterone). It is a Schedule III controlled substance pursuant to Health and Safety Code section 11056, subdivision (f)(30), and a dangerous drug pursuant to Code section 4022.

#### STATEMENT OF FACTS

55. On or about August 1 and 2, 2022, Inspector J.F. conducted an on-site, annual, nonresident sterile compounding renewal inspection of Respondent's facility in Orlando, Florida. Inspector J.F. requested, and Respondent provided, numerous documents for evaluation. At the conclusion of the inspection and upon review of Respondent's documentation, Inspector J.F. found multiple violations of Pharmacy Law, many of which constituted cause for denial of Respondent's application to renew its nonresident sterile compounding license. On or about September 19, 2022, Inspector J.F. issued another Written Notice to Respondent, notifying Respondent of the following violations:

#### Written Notice #1

56. Inspector J.F. found that Respondent failed to follow its own SOPs. Specifically, Respondent's *Policy on Current Good Documentation Practices* states, in pertinent part, "Never sign a task that is not completed". Respondent's quality associate, L.S., admitted to Inspector

- J.F. that he documented for a future date of August 2, 2022, that dispositioned passive viable air plates were sampled on July 27, 2022, and passed with 0 CFU counts. Respondent's *Policy on Current Good Documentation Practices*, also states, in pertinent part, "Never sign or initial anyone else's name or initials". L.S. admitted to Inspector J.F. that it was his practice to document the samplers' initials on Respondent's environmental monitoring form without personally performing the sampling.
- 57. Inspector J.F. found that Respondent did not follow its own SOPs for conducting and reviewing aseptic processing simulations. For example, Respondent's *Aseptic Process*Simulation 2 (APS2) procedure required mixing the final completed volume on the stir plate for no less than 60 minutes. On March 10, 2022, Lot APS2-A10-22 was mixed for 40 minutes. The procedure further required filtration time "of no less than 2 hours". On March 10, 2022, the total filtration time for Lot APS2-A10-22 was 22 minutes. The procedure required completion of the filling process prior to lyophilization. The filling for Lot APS2-A10-22 was documented as completed at 18:13 hours, yet lyophilization was documented as having started at 18:00 hours, thirteen minutes before filling was completed. On April 1, 2022, the lot was verified to conform to the finished product specification for quality assurance release and adhere to cGMP requirements.
- 58. Respondent's APS2 procedure required six filling personnel. On March 17, 2022, only five filling personnel participated in filling for Lot APS2-B017-22. Respondent's procedure also required no less than two hours for filtration. On March 17, 2022, the total filtration time was documented at 30 minutes. On April 6, 2022, the lot was verified to conform to the finished product specification for quality assurance release and adhere to cGMP requirements.
- 59. Inspector J.F. notified Respondent that the act set forth in paragraphs 56 through 58 were in violation of CCR section 1735.5, subdivision (a).

#### Written Notice #2

60. Inspector J.F. found that Respondent's SOP, *Shipping of Compounded Preparations*, requires, in pertinent part, that "Temperature sensitive compounded preparations must be maintained at a temperature of <8C for the entire duration of the transit." The labeled

requirement for frozen products, however, is to store frozen (-10C to -25C/-13° to 14°F). The three different box sizes used by Respondent were not adequately described in Respondent's procedures. Respondent's 2021 study of its use of Nordic ice packs for shipping lacked sufficient information. The date the study was performed, the materials and equipment used, and the configuration employed were not fully documented. The study concluded in part, "These products are more than enough to preserve the efficacy of all medications that require room temperature or cold delivery demands." The study did not support adequate temperature control for frozen product. This is a repeat violation. Inspector J.F. notified Respondent that it was in violation of Code section 4126.8.

#### Written Notice #3

61. Inspector J.F. found that Respondent used secondary packaging for its "Vitamindrip" kit, consisting of a box containing three vials, each containing a different sterile product compounded by Respondent. One vial contained ascorbic acid 30mL, the second vial contained Olympia mineral blend 30mL, and the third vial contained VitaComplex 30mL. The kit is labeled as "Hydration Injection, USP". Inspector J.F. found that there is not, and never was, a United States Pharmacopeia (USP) monograph for "Hydration Injection". Inspector J.F. notified Respondent that it was in violation of Code section 4169, subdivision (a)(3).

#### Written Notice #4

62. Inspector J.F. found that labels on Respondent's compounded products identified the pharmacy as "Olympia Pharmaceuticals." However, the licensee's registered name is "Olympia Pharmacy". For example, the primary label on released lot# F24020-22 for Biotin 0.05% listed the name of the producing pharmacy as "Olympia Pharmaceuticals". Inspector J.F. notified Respondent that it was in violation of CCR section 1735.4, subdivision (a)(1).

#### Written Notice #5

63. On or about July 20, 2022, in its formal response to a *Written Notice* generated by the Board on July 6, 2022, Respondent provided written assurance to the Board that as of September 2, 2021, its updated *Batch Release* policy required two signatures for each batch released. One signature would be from a member of its quality assurance unit and a second from

27

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a pharmacist. Respondent assured the Board that this measure was taken to ensure that its batches are approved for release only after ensuring that all required specifications are met. Inspector J.F. found that batch records for phenylephrine, lmg/mL, Lot #'s D24A26-22, D24B26-22, and D24C26-22, released on or about June 27, 2022, had one signature only on the batch release documentation. The final release for those batches was missing a pharmacist's signature. Inspector J.F. notified Respondent that it was in violation of Code section 4301, subdivision (g).

#### Written Notices #s 6, 15, 19

64. On or about April 26, 2022, Respondent was notified of a customer's complaint describing a patient's anaphylaxis and subsequent hospitalization after an IM<sup>1</sup> injection of a drug compounded by Respondent. Respondent was informed that the patient had a sulfa allergy. Respondent determined that its customer should have advised the patient that the product was not appropriate for her to take because it contained methionine. Respondent stated that methionine was known to be related to sulfa allergies. In its final impact assessment related to the complaint, Respondent documented that "This was a one-time incident caused by a customer error. . . Not an unexpected adverse event, methionine known to cause potential reactions to persons allergic to sulfur. Methionine is listed as an ingredient on the product label." Methionine does not contain any sulfonamide group or sulfites. On or about August 7, 2022, Respondent submitted to the Board a written statement that there had been no adverse events regarding its compounded sterile products in the last twelve months. Inspector J.F. documented in his October 19, 2021, inspection report that he had reminded Respondent of the requirements of mandatory reporting, including the reporting of adverse events, recalls, and complaints. Inspector J.F. notified Respondent that the acts were in violation of Code sections 4301, subdivision (g), 4127.2, subdivision (f), and 4301, subdivision (c).

#### Written Notice #7

65. Inspector J.F. found that Respondent's lyophilized product, Sermorelin 9mg., was labeled as a multi-dose vial. Inspector J.F. also found antimicrobial effectiveness testing had not

<sup>&</sup>lt;sup>1</sup> An intramuscular (IM) injection is a technique used to deliver a medication deep into the muscles. This allows the medication to be absorbed into the bloodstream quickly.

been completed as part of stability testing, which considers the possible diluent(s) used. Sermorelin is not directly formulated with a preservative, and it is unknown whether this product has inherent antimicrobial effectiveness properties making it suitable for multi-dose label claims. Respondent's label does not specify the required diluent(s) for use. Respondent only completed method suitability for its multi-dose product, SB4. Preservative effectiveness had not been demonstrated, and test results were pending. This is a repeat violation. Inspector J.F. notified Respondent that it was in violation of CCR section 1751.2, subdivision (b).

#### Written Notice #8

66. Respondent holds a Food and Drug Administration (FDA) 503B registration for an outsourcing facility. Inspector J.F. found that Respondent's Storage Instructions leaflets, as well as other informational material, that generally accompany Respondent's product shipments into California, represent that Respondent is "A 503B Outsourcing Facility". Respondent does not hold a license as a nonresident outsourcing facility in the State of California. This is a repeat violation. Inspector J.F. notified Respondent that it was in violation of Code section 4129.2, subdivision (a).

#### Written Notice #10

67. Inspector J.F. found that Respondent's testosterone injection, Lot #J24014, compounded on October 14, 2021, with a BUD of October 14, 2022, failed to include a controlled substance designation on the label. Inspector J.F. notified Respondent that it was in violation of Code section 4301, subdivision (j).

#### Written Notice #11

68. Inspector J.F. found that on or about April 26, 2022, Respondent recalled all lots produced prior to March 1, 2022. Respondent's SOP, *Recall of Compounded Product*, states, in pertinent part, that, "the states that received the products from the affected lots must be notified immediately or within 12 hours of product being deemed as a recall, whichever is sooner." The initial recall notification provided to the Board did not include the recall of all products. Inspector J.F. notified Respondent that it was in violation of Code section 4127.2, subdivision (e)(3).

///

# Written Notice #13

in violation of Code section 4123.

70. Inspector J.F. concluded that Respondent's quality assurance plan was inadequate in that he found that not all integral units produced by Respondent in its aseptic process simulation were properly incubated. Inspector J.F. found that media fill lots APS2-A10-22 and APS2-B017-22 failed to incubate a total of 72 vials for 14 days. Samples were prematurely sent to the contract lab for growth promotion testing. Inspector J.F. notified Respondent that it was in violation of CCR section 1735.8, subdivision (b).

Respondent had a Central Fill agreement with Mint Pharmacy and Skin Clinic, (NRP

1968), located at 1201 US HWY 1 STE# 305C, North Palm Beach, Florida. On or about June 8,

Beach, Florida (NRP 2728). On or about June 8, 2022, Respondent began shipping compounded

products to 7960 Central Industrial Dr. STE 120, West Palm Beach, Florida (new location). On

or about June 20, 2022, Respondent began shipping compounded sterile products for injection to

the new location. A new Central Fill agreement was not executed until August 2, 2022, during the

Board's onsite inspection. The Board was not notified within 30 days of commencing central fill

activities with NRP 2728. This is a repeat violation. Inspector J.F. notified Respondent that it was

2022, Mint pharmacy changed its location to 7960 Central Industrial Dr. STE 120, West Palm

#### Written Notices #s 14 and 16

- 71. Inspector J.F. found that the inactive ingredient "BHT" was not listed on the master formula for compounding formula ID# 7409 for Benzocaine/Lidocaine/Tetracaine (BLT) 20/4/5, a cream. The equipment required for trituration, mixing, pouring, and measuring was not defined in Respondent's master formula. Quality reviews were not described and adequacy of mixing was not documented.
- 72. Customer complaint CC-2022-011 documented a complaint of product separation for BLT, Lot #210130. The compounding technician for that product acknowledged that separation was "caused by not leaving mix spin for a while." The product was not recalled from other customers who received the same batch. Inspector J.F. found that other steps for compounding

formula ID #7409 were also not followed as required. Specifically, BHT, pluronic acid and polysorbate were required ingredients for formula ID #7409, but were not added. Inspector J.F. reviewed Respondent's March 15, 2022, compounding of formula ID# 7409, and confirmed that there were no changes to the master formula's essential compounding steps and no preventative action was taken to prevent reoccurrence of inadequate mixing. This is a repeat violation.

- 73. Inspector J.F. found that the master formulation and compounding logs for compounding formula ID #6924, lots K210219, K210202, compounded on November 29, 2021, and November 2, 2021, respectively, for minoxidil/fluocinolone/retinoic acid 5/0.01/0.01% called for the addition of vitamin E liquid, which was not added. Further, the final packaging requirements were not described and the final packout quantity for lot K210202 was unclear. Lastly, the labels did not include the compounding date.
- 74. Inspector J.F. found that the master formulation for Sermorelin 9mg formula ID# 5679 calls for 18 grams of API; however, the pharmacy routinely added a 10% overage without documenting an explanation for doing so.
- 75. Inspector J.F. notified Respondent that the acts set forth in paragraphs 71 through 74 above were in violation of Code section 4169, subdivision (a)(2) and CCR section 1735.2, subdivision (c).

#### Written Notice #17

76. Inspector J.F. found that Respondent's SOPs addressing hand hygiene did not require persistent activity hand sanitizer and that Respondent did not have a related competency assessment. Respondent's competency assessment for hand hygiene also did not evaluate operators for use of a nail pick to remove debris or the application of a waterless surgical scrub with persistent activity. Inspector J.F. notified Respondent that it was in violation of CCR section 1751.6, subdivision (e)(1)(F).

#### FIRST CAUSE FOR DENIAL OF APPLICATION

#### (Failure to Maintain Written Policies and Procedures for Compounding)

77. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional

conduct as defined by Code section 4301, subdivision (o). Specifically, Respondent failed to follow its written policies and procedures, in violation of CCR section 1735.5, subdivision (a), as follows:

- a. Respondent's employee, L.S., admitted that he signed that a specific task was completed at a specific date when, in fact that task had not been completed on that date, contrary to Respondent's SOPs, as set forth in paragraph 56, above.
- b. Respondent's employee, L.S., admitted that he entered initials of other employees on environmental monitoring forms without personally performing the task for which the initials were entered, contrary to Respondent's SOPs, as set forth in paragraph 56, above.
- c. On or about April 1, 2022, Respondent verified that Lot APS-A10-22 met Respondent's finished product specifications for quality assurance when, in fact, Respondent's specifications had not been followed, as set forth in paragraph 57, above.
- d. On or about April 6, 2022, Respondent verified that Lot APS-B017-22 met Respondent's finished product specifications for quality assurance when, in fact, Respondent's specifications had not been followed, as set forth in paragraph 58 above.

#### SECOND CAUSE FOR DENIAL OF APPLICATION

# (Failure to Maintain United States Pharmacopeia-National Formulary Compounding Standards)

- 78. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o). Specifically, Respondent failed to follow United States Pharmacopeia-National Formulary (USP-NF) compounding standards in, violation of Code section 4126.8, as set forth in paragraph 60, above. To wit:
- a. Respondent's labels for packaging and shipping procedures for compounded sterile products requiring frozen storage conditions indicating that the compound is to be stored frozen (-10C to -25C/-13° to 14°F) is incongruent with Respondent's procedure, which states that temperature sensitive compounded preparations must be maintained at a temperature of <8C for the entire duration of the transit.

#### FIFTH CAUSE FOR DENIAL OF APPLICATION

# (Labeling Requirements – Inappropriate Instructions for Storage, Handling, Administration)

81. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision and (o). Specifically, as set forth above in paragraph 65, Respondent failed to demonstrate that multi-dose vials used for Sermorelin and SB4 were suitable for multi-dose label claims, in violation of CCR 1751.2, subdivision (b).

#### SIXTH CAUSE FOR DENIAL OF APPLICATION

#### (Unlicensed Activity - Outsourcing)

82. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o). Specifically, as set forth above in paragraph 66, Respondent represented to California consumers that it is a 503B outsourcing facility. Respondent does not hold a license as a non-resident outsourcing facility in the State of California, in violation of Code section 4129.2, subdivision (a).

## SEVENTH CAUSE FOR DENIAL OF APPLICATION

#### (Improper Labeling of a Controlled Substance)

83. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o). Specifically, as set forth above in paragraph 72, Respondent failed to label testosterone as a controlled substance, in violation of 21 CFR 1302.03.

#### EIGHTH CAUSE FOR DENIAL OF APPLICATION

#### (Failure to Provide Board with Timely Notice of Recall)

84. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o). Specifically, as set forth above in

paragraph 68, Respondent failed to provide the Board within twelve hours of its notice of recall for a sterile drug product that it compounded and shipped into California, in violation of Code section 4127.2, subdivision (e)(3).

#### NINTH CAUSE FOR DENIAL OF APPLICATION

# (Failure to Provide Board with Notice of Contract to Compound Drug for Parenteral Therapy)

85. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o). Specifically, as set forth above in paragraph 69, Respondent failed to notify the Board, within 30 days of commencing compounding a drug for another pharmacy for parenteral therapy, of its contract with that pharmacy to do so, in violation of Code section 4123.

#### **TENTH CAUSE FOR DENIAL OF APPLICATION**

#### (Quality Assurance Plan – Written Procedures)

86. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o). Respondent failed to ensure the adequacy of its compounding processes, in violation of CCR section 1735.8, subdivision (b). Specifically, as set forth above in paragraph 70, Respondent failed to adequately incubate for aseptic conditions and failed to have a pre-defined set of compounding instructions for its aseptic process simulation.

#### **ELEVENTH CAUSE FOR DENIAL OF APPLICATION**

#### (Written Master Formula)

87. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o). Specifically, Respondent failed to prepare a written master formula adequate for compounding, in violation of CCR section 1735.2, subdivision (e), as follows:

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#### THIRTEENTH CAUSE FOR DENIAL OF APPLICATION

#### (Failure to Maintain Quality of Compounded Sterile Preparations)

89. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o), in that Respondent violated pharmacy law. Specifically, Respondent violated CCR section 1735.2, subdivision (g), in that, as set forth in paragraph 75, above, Respondent compounded Lot #210130, a BLT cream preparation, which Respondent knew to have a compounding error and for which compounding steps were unclear, resulting in separation.

## FOURTEENTH CAUSE FOR DENIAL OF APPLICATION

#### (Adulterated Preparation)

90. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivision (o), in that Respondent violated statutes regulating dangerous drugs and pharmacy law. Specifically, as set forth in paragraph 75, above, Respondent compounded and furnished Lot #210130, a BLT cream preparation, which was, or may have been, contaminated with filth, putrid, or decomposed substances, and was therefore adulterated pursuant to Health & Saf. Code sections 111250, 111255, and/or 21 USCA 351, subdivision (a), in violation of Code section 4169, subdivision (a)(2), Health & Saf. Code section 111295, and 21 USCA section 331, subdivision (a).

#### FIFTEENTH CAUSE FOR DENIAL OF APPLICATION

## (Training and Evaluation of Compounding Staff – Hand Hygiene)

91. Respondent's application for renewal is subject to denial pursuant to Code section 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional conduct as defined by Code section 4301, subdivisions (o). Specifically, as set forth above in paragraph 76, Respondent failed to include proper hand hygiene in its SOPs/written program of training and its evaluation of the hand hygiene of staff, in violation of CCR section 1751.6, subdivision (e)(1)(F).

#### SIXTEENTH CAUSE FOR DENIAL OF APPLICATION 1 2 (Gross Negligence) 92. Respondent's application for renewal is subject to denial pursuant to Code section 3 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional 4 5 conduct as defined by Code section 4301, subdivision (c). Specifically, Respondent committed gross negligence when it erroneously concluded that methionine caused a customer's 6 7 anaphylactic reaction, as set forth in paragraph 64, above. SEVENTEENTH CAUSE FOR DENIAL OF APPLICATION 8 (Compounding and Furnishing Misbranded Drugs) 9 93. Respondent's application for renewal is subject to denial pursuant to Code section 10 4300 and Code section 4127.2, subdivision (c), on the grounds that it engaged in unprofessional 11 conduct as defined by Code section 4301, subdivision (o). Specifically, Respondent violated 12 Code section 4169, subdivision (a), and Health & Safety Code sections 111330, 111335, and 13 111445, in that it sold or transferred dangerous drugs that it knew, or should have known were 14 misbranded, in that it failed to meet predefined specifications, failed to follow USP-NF 15 compounding standards, failed to meet labeling requirements, lacked sterility assurance, failed to 16 maintain quality of its CSPs, and compounded adulterated CSPs, and as set forth above in 17 paragraphs 77-79, 81, 83, 86, 87, 89, 90, and 91. 18 19 **PRAYER** WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, 20 and that following the hearing, the Board of Pharmacy issue a decision: 21 1. Denying the renewal application of Olympia Pharmacy for a Non-Resident Sterile 22 Compounding License; and, 23 24 /// /// 25 /// 26 27 ///

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1	2. Taking such other and	further action as deemed necessary and proper.
2		Sodergren, Digitally signed by Sodergren, Anne@DCA
3	DATED:12/16/2022	Anne@DCA Date: 2022.12.16 12:30:15 -08'00'
4		ANNE SODERGREN Executive Officer
5		Board of Pharmacy Department of Consumer Affairs State of California
6		State of California Complainant
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(OLYMPIA PHARMACY) FIRST AMENDED STATEMENT OF ISSUES