

California State Board of Pharmacy 2720 Gateway Oaks Drive, Suite 100

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Business, Consumer Services and Housing Agency
Department of Consumer Affairs
Gavin Newsom, Governor



LEGISLATION AND REGULATION COMMITTEE PUBLIC MEETING MINUTES

DATE: April 9, 2025

Location: OBSERVATION AND PUBLIC COMMENT IN

PERSON:

1625 N. Market Blvd., First Floor Hearing Room

Sacramento, CA 95834

PUBLIC PARTICIPATION AND COMMENT FROM A

REMOTE LOCATION: WebEx

COMMITTEE MEMBERS PRESENT: Jessi Crowley, PharmD, Licensee Member, Chair

Nicole Thibeau, PharmD, Licensee Member, Vice

Chair via WebEx

Trevor Chandler, Public Member

Maria Serpa, PharmD, Licensee Member

COMMITTEE MEMBERS NOT

PRESENT: Kartikeya "KK" Jha, Licensee Member

STAFF MEMBERS PRESENT: Anne Sodergren, Executive Officer

Julie Ansel, Deputy Executive Officer

Lori Martinez, Chief of Legislation, Policy, and

Public Affairs

Corinne Gartner, DCA Staff Counsel Shelley Ganaway, DCA Staff Counsel Jennifer Robbins, DCA Staff Counsel

Debbie Damoth, Executive Specialist Manager

I. Call to Order, Establishment of Quorum, and General Announcements

Chairperson Crowley called the meeting to order at 9:01 a.m. Chairperson Crowley reminded all present that the Board is a consumer protection agency charged with administering and enforcing Pharmacy Law. The meeting moderator provided instructions on how to participate during the meeting, including the process to provide public comment.

Chairperson Crowley took roll call. The following Board members were physically present in Sacramento: Trevor Chandler, Public Member; Maria Serpa, PharmD, Licensee Member; and Jessi Crowley, PharmD, Licensee Member. Nicole Thibeau, PharmD, Licensee Member, participated via WebEx. Dr. Thibeau disclosed that no persons over 18 years old were present in the room with them as they participated in the meeting remotely via WebEx. A quorum was established.

Dr. Crowley reminded Committee members to remain visible with cameras on throughout the open session of the meeting. Dr. Crowley advised if members needed to temporarily turn off their camera due to challenges with internet connectivity, they must announce the reason for their non-appearance when the camera was turned off.

II. Public Comments on Items Not on the Agenda/Agenda Items for Future Meetings

Members of the public participating in Sacramento and via WebEx were provided the opportunity to provide comments on items not on the agenda; however, there were no comments made.

III. Approval of the July 17, 2024, Committee Meeting Minutes

Members were provided the opportunity to provide comments on the draft minutes.

Motion: Approve the July 17, 2024, Legislation and Regulation Committee

meeting minutes as presented.

M/S: Chandler/Serpa

Members of the public located in Sacramento or participating via WebEx were provided the opportunity to provide comments; however, no comments were made.

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

IV. <u>Discussion and Consideration of Pending Legislation Impacting the Practice of Pharmacy, the Board's Jurisdiction, or Board Operations</u>

Chairperson Crowley noted there were a number of measures included on the agenda for discussion. Dr. Crowley added February 21, 2025, was the last day for bills to be introduced. The next legislative deadlines included May 2 as the last day for policy committees to hear and report to fiscal committees' bills that were identified as fiscal, and May 9 as the last day for policy committees to hear and report to the floor on nonfiscal bills. She highlighted the deadlines to note that the legislature was very early in the legislative cycle. Dr. Crowley added given the next meeting was June 11, it would be appropriate to watch some measures at this time rather than establishing a position to allow for monitoring measures through at least the first policy committee hearings.

Dr. Crowley added meeting agenda and materials identify pending measures impacting the practice of pharmacy, the Board's jurisdiction or Board operation that were identified during the development of the agenda for the meeting. Dr. Crowley noted as pending legislation is dynamic, measures may be amended to subsequently impact the Board or its licensees but may not appear on the agenda. For example, Assembly Bill 1366 was amended on March 28, the same day as the release of the agenda. As such, this measure was not included on the agenda and could not be discussed.

Members were provided the opportunity to comment. Member Chandler requested the Committee add SB 40 related to insulin cost to the June Committee agenda.

a. Assembly Bill 50 (Bonta, 2025) Pharmacists: Furnishing Contraception

Dr. Crowley advised Assembly Bill 50 would update provisions related to pharmacist-furnished hormonal contraception to explicitly allow pharmacists to furnish over-the-counter contraception (OTC) without following the standardized procedures required for prescription-only hormonal contraception. The measure would allow for the furnishing of up to at 12-month supply at one time of OTC contraception. The measure

successfully passed out of the Assembly Business and Professions Committee. Dr. Crowley agreed with staff recommendation to support the measure and noted it was consistent with the Board's sunset issue related to hormonal contraception.

Members were provided the opportunity to comment. Members spoke in support of the measure.

Motion: Support

M/S: Chandler/Thibeau

Members of the public located in Sacramento were provided the opportunity to comment. A representative of CPhA spoke in support of the measure.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support of the measure.

Support: 4 Oppose: 0 Abstain: 0 Not Present: 1

| Board Member | Vote |
|---------------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

b. <u>Assembly Bill 447 (González, 2025) Emergency Room Patient Prescriptions:</u> <u>Dispensing Unused Portions Upon Discharge</u>

Dr. Crowley advised Assembly Bill 447 would allow a prescriber to dispense an unused portion of a dangerous drug acquired by the hospital pharmacy to an emergency room patient under specified conditions including the dangerous drug was not a controlled substance, the dangerous drug had been ordered and administered to the emergency room patient, and dispensing the unused portion of the dangerous drug was required to continue treatment of the patient. As amended, it would exempt from licensure an AUDS that is used to dispense to an emergency room patient pursuant to Business and Professions Code section 4068.

Dr. Crowley believed it was a measure to be watched. The measure was considered in Assembly Business and Professions Committee April 8 and passed out of committee with additional amendments to the measure; however, those amendments were not yet in print. She noted general support but also added concern with the provisions of the measure related to exempting ADDS from licensure as proposed and would be interested in hearing about the challenges hospital pharmacists may experience when healthcare providers access pharmacy stock but do not comply with provisions of pharmacy law.

Members were provided the opportunity to comment. Members discussed patients having problems accessing medication post-ER visits. Members discussed unused portions of medications and the need for additional development of the language to ensure the prescription managed appropriately (e.g., labels, documentation and communication to the hospital pharmacy of dispensing, etc.) and may improve dispensing of PEP. Members discussed exemptions of AUDS and unintended consequences. Members agreed with the watch position.

Members of the public in Sacramento were provided the opportunity to comment.

A representative of CPhA advised the Committee of CPhA's support if amended position.

Members of the public via WebEx were provided the opportunity to comment.

A representative of CHSP agreed with member comments and supported exemption of licensure for AUDS if the primary purpose of the AUDS was not for the purpose of dispensing and commented on labeling requirements.

A pharmacist spoke in support of the exemption for licensure for AUDS.

Members were provided the opportunity to comment after having heard public comment; however, no comments were made.

c. Assembly Bill 529 (Ahrens, 2025) Pharmacies, Declared State of Emergency

Dr. Crowley advised Assembly Bill 529 would extend the Board's authority to continue to waive provisions of pharmacy law for up to 120 days following the termination of a declared emergency. The measure

successfully passed out of the Assembly Business and Professions Committee. She agreed with the staff recommendation to support the measure.

Members were provided the opportunity to comment; however, no comments were made.

Motion: Support

M/S: Thibeau/Serpa

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support of the measure.

Support: 4 Oppose: 0 Abstain: 0 Not Present: 1

| Board Member | Vote |
|---------------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

d. <u>Assembly Bill 667 (Solache, 2025) Professions and Vocations: License</u> Examination Interpreters

Dr. Crowley advised as amended Assembly Bill 667 would require Boards within the DCA to permit an applicant who cannot read, speak, or write in English, to use an interpreter, at no cost to the applicant beginning July 1, 2026. The measure would specify that the interpreter cannot have a license for which the applicant was taking the examination and would require the Board to post information regarding the provisions. It would also require Boards to update applications to ask the applicant to identify their preferred language and require Boards to conduct an annual review of the language preferences of applicants. Boards would be required to report this information annually to specified committees of the Legislature as specified beginning January 1, 2029.

Dr. Crowley agreed with the staff's recommended watch position. The measure was considered in Assembly Business and Professions Committee April 8. The measure passed out of committee with additional amendments to the measure; however, those amendments were not yet in print. It was her understanding that as amended this provision may no longer apply to Board licensees.

Members were provided the opportunity to comment. Members discussed concerns within the pharmacy community where a pharmacist would be unable to communicate and consult a patient or speak with other health care professionals if the pharmacist was not proficient in English. There was also discussion about potential examination compromise.

Members of the public in Sacramento were provided the opportunity to comment; however, there were no comments made.

Members of the public via WebEx were provided the opportunity to comment; however, there were no comments made.

e. Assembly Bill 669 (Haney, 2025) Substance Use Disorder Coverage

Dr. Crowley advised Assembly Bill 669 would ensure 28 days of inpatient, intensive outpatient, or partial hospitalization for substance use disorder treatment for patients. The measure would also prohibit insurers from requiring prior authorization for FDA-approved medications used to treat addiction that were deemed medically necessary by a doctor. The provisions would become effective January 1, 2027. The measure was scheduled to be considered during the Assembly Health Committee on April 22, 2025. Dr. Crowley agreed with the comments in the meeting materials that the Board has historically supported measures that address barriers to access to treatment and the recommendation to establish a support position.

Members were provided the opportunity to comment. Members spoke in support of the measure to address the opioid addiction crisis.

Motion: Support

M/S: Chandler/Thibeau

Members of the public located in Sacramento were provided the opportunity comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support.

Support: 4 Oppose: 0 Abstain: 0 Not Present: 1

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

f. <u>Assembly Bill 957 (Ortega, 2025) Cigarette and Tobacco Products: Retail</u> Sale: Pharmacies

Dr. Crowley advised Assembly Bill 957 would prohibit a pharmacy from selling cigarettes or tobacco products. The policy goals of the measure appeared consistent with the Board's policy statement included in the meeting materials. The measure successfully passed out of the Assembly Business and Professions Committee on April 8. Dr. Crowley agreed with staff recommendation to support the measure and noted it was consistent with the Board's policy statement.

Members were provided the opportunity to comment; however, no comments were made.

Motion: Support

M/S: Crowley/Serpa

Members of the public located in Sacramento were provided the opportunity to comment. A representative of CPhA and CVS Health spoke in support.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support.

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

g. <u>Assembly Bill 1037, (Elhawary, 2025) Public Health: Substance Use Disorder</u>

Dr. Crowley advised Assembly Bill 1037 would remove the January 1, 2026, sunset date related to pharmacist authority to furnish hypodermic needles and syringes for human use without a prescription under specified conditions. The measure was considered by the Assembly Health Committee on April 8. Dr. Crowley agreed with staff recommendation to support the measure.

Members were provided the opportunity to comment; however, no comments were made.

Motion: Support

M/S: Thibeau/Serpa

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support.

Support: 4 Oppose: 0 Abstain: 0 Not Present: 1

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

h. <u>Assembly Bill 1460 (Rogers, 2025) Prescription Drug Pricing</u>

Dr. Crowley advised Members, Assembly Bill 1460, would prohibit a prescription drug manufacturer from engaging in discriminatory practices

that would impose additional conditions or otherwise interfere with a covered entity's purchase or delivery of a drug subject to federal pricing requirements under specified conditions. The measure was scheduled to be discussed during the Assembly Health Committee on April 22, 2025. Dr. Crowley agreed with the staff recommendation to establish a support position.

Members were provided the opportunity to comment. Members discussed concern about programs that limit access to 340B programs that allows safety net providers to buy drugs at a discount and put the money they save back into patient care. The money was fully funded by manufacturers and didn't impact taxpayer money.

Motion: Support

M/S: Serpa/Thibeau

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support.

Support: 4 Oppose: 0 Abstain: 0 Not Present: 1

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

i. <u>Assembly Bill 1503 (Committee on Business and Professions, 2025)</u> <u>Pharmacy: Sunset Review: Advanced Pharmacist Practitioner</u>

Dr. Crowley advised Assembly Bill 1503 was the Board's sunset measure. In its current form the measure would update the term "advanced practice pharmacist" to "advanced pharmacist practitioner." Dr. Crowley agreed with the recommendation to establish a support position.

Members were provided the opportunity to comment; however, no comments were made.

Motion: Support

M/S: Serpa/Crowley

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support.

Support: 4 Oppose: 0 Abstain: 0 Not Present: 1

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

j. Senate Bill 41 (Wiener) Pharmacy Benefits

Dr. Crowley advised as amended Senate Bill 41 would establish the regulation of Pharmacy Benefits Managers (PBMs) within the Department of Insurance. The measure was scheduled to be heard by the Senate Health Committee on April 23, 2025. As the meeting materials indicate, the Board received public comments and complaints from consumers and health care providers stemming from actions by PBMs. This measure was similar to Senate Bill 966 from last year, that was supported by the Board but was vetoed by the governor. Dr. Crowley agreed with the recommendation to establish a support position.

Members were provided the opportunity to comment. Members spoke in favor of PBM reform.

Motion: Support

M/S: Chandler/Crowley

Members of the public located in Sacramento were provided the opportunity to comment. A representative of CPhA spoke in support as a co-sponsor and requested the Board's support.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP and a member of the public both spoke in support.

Support: 3 Oppose: 0 Abstain: 1 Not Present: 1

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Abstain |

k. <u>Senate Bill 470 (Laird) Healing Arts: Bagley-Keene Open Meeting Act:</u> <u>Teleconferencing</u>

Dr. Crowley reported Senate Bill 470 would make the current flexibilities provided in the Bagley-Keene Open Meetings Act permanent. The Board relied upon the current flexibilities under the temporary provisions. Dr. Crowley agreed with the recommendation to establish a support position and noted establishing such a position would be consistent with the Board's position last year on a similar measure. Dr. Crowley reported the measure passed out of the Senate Judiciary Committee April 8.

Members were provided the opportunity to comment. Members spoke in support of the measure as it provided chronically ill and disabled people the ability to participate.

Motion: Support

M/S: Thibeau/Serpa

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support.

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

I. Senate Bill 497 (Wiener) Legally Protected Health Care Activity

Dr. Crowley advised Senate Bill 497 would prohibit release of medical information related to a person seeking or obtaining gender-affirming health care or gender-affirming mental health care under specified conditions. The measure passed out of the Senate Judiciary Committee's hearing on April 8. Dr. Crowley agreed with the recommendation to establish a support position.

Members were provided the opportunity to comment. Members spoke in support of the measure. Members discussed patients and colleagues that were fearful and spoke in the need of the measure noting the Board's long history of standing with transgender community. Members noted it was another opportunity for California to stand as a leader. Members discussed the fear in the population and seeking gender affirming care. A member noted Medi-Cal requires a diagnosis of gender dysphoria to authorize hormone replacement therapy, effectively categorizing such treatment as gender affirming rather than routine hormonal intervention treatment and would like to see this changed. Members asked if that could be added to the Board's letter. Ms. Sodergren advised it could be included in the letter conveying the Board's position.

Motion: Support

M/S: Chandler/Thibeau

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support and noted the protections the measure provides.

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

m. <u>Senate Bill 548 (Reyes) California Overdose Death and Addiction</u> Reduction Act of 2025

Dr. Crowley advised Senate Bill 548 would require the California Health and Human Services Agency, on or before January 1, 2028, to create a set of recommendations to support a five-year implementation plan for reducing alcohol- and drug-related addiction deaths by 50% by 2031 and convene a state advisory group for the purposes of advising the agency on those recommendations. The bill would require the advisory group to consist of representatives from specified entities, including the State Department of Health Care Services, among others. The bill would also require the agency to adopt the recommendations provided by the advisory group and to consider specified information, including quality and performance measures, in establishing minimum standards for the effective delivery of services. Dr. Crowley noted the staff recommended a support position. The measure would be considered by the Senate Health Committee on April 30, 2025.

Members were provided the opportunity to comment. Members discussed neither the Board nor a pharmacist were included in the advisory group and indicated the pharmacist voice should be included in the discussion. Members would like to include that in the letter of support.

Motion: Support

M/S: Serpa/Crowley

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comment. A representative of CSHP spoke in support and agreed with adding a pharmacist knowledgeable in substance use disorder to the panel.

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

n. <u>Senate Bill 641 (Ashby) Department of Consumer Affairs (DCA) and</u>
Department of Real Estate: States of Emergency: Waivers and Exemptions

Dr. Crowley advised Senate Bill 647 would authorize the Boards within DCA to waive the application of certain provisions of Board licensure requirements for licensees and applicants impacted by a declared federal, state, or local emergency or whose home or business is located in a declared disaster area, including certain examination, fee, and continuing education requirements. The measure would require all applicants and licensees of the Board to provide the Board with an email address. Dr. Crowley noted that should the measure be enacted, the Board would be required to pursue a regulation change related to maintaining an email address with the Board. The Board anticipated a decline in revenue. Dr. Crowley noted staff were recommending a support position. The measure recently successfully passed out of the Senate Business, Professions and Economic Development Committee.

Members were provided the opportunity to comment; however, no comments were made.

Motion: Support

M/S: Thibeau/Serpa

Members of the public located in Sacramento were provided the opportunity to comment; however, no comments were made.

Members of the public participating via WebEx were provided the opportunity to comments; however, no comments were made.

| Board Member | Vote |
|--------------|-------------|
| Chandler | Support |
| Crowley | Support |
| Jha | Not Present |
| Serpa | Support |
| Thibeau | Support |

V. <u>Discussion and Consideration of Board Regulations</u>

Dr. Crowley advised all items included in the regulations portion of the report were for information only. Dr. Crowley noted as detailed in the meeting materials and associated attachments, the Board had several regulations in various stages of promulgation. The Board had one regulation undergoing post-adoption review by the Office of Administrative Law, two regulations undergoing pre-notice review, and staff were preparing regulation documents for the ADDS self-assessment rulemaking package and revising the rulemaking package for the Board's outsourcing facility proposal.

Members were provided the opportunity to comment. Members were looking forward to the outsourcing and digital signature regulations.

Members of the public located in Sacramento and participating via WebEx were provided the opportunity to comment; however, no comments were provided.

VI. <u>Future Committee Meeting Dates</u>

Chairperson Crowley advised the next Committee meeting date was scheduled for June 11, 2025, and encouraged participants to watch the Board's website for updates.

VII. Adjournment

Chairperson Crowley adjourned the meeting at 10:14 a.m.