



California State Board of Pharmacy
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Business, Consumer Services and Housing Agency
 Department of Consumer Affairs
 Gavin Newsom, Governor



**LEGISLATION AND REGULATION COMMITTEE
 PUBLIC MEETING MINUTES**

DATE: June 11, 2025

Location: OBSERVATION AND PUBLIC COMMENT IN PERSON:
 California State Board of Pharmacy
 2720 Gateway Oaks Drive, First Floor Hearing Room
 Sacramento, CA 95833

Board of Pharmacy staff members were present at the observation and public comment location.

PUBLIC PARTICIPATION AND COMMENT FROM REMOTE LOCATIONS VIA WEBEX

COMMITTEE MEMBERS

PRESENT: Jessi Crowley, PharmD, Licensee Member, Chair
 Nicole Thibeau, PharmD, Licensee Member
 Trevor Chandler, Public Member
 Kartikeya “KK” Jha, Licensee Member
 Maria Serpa, PharmD, Licensee Member

COMMITTEE MEMBERS

NOT PRESENT: None

STAFF MEMBERS PRESENT: Anne Sodergren, Executive Officer
 Julie Ansel, Deputy Executive Officer
 Lori Martinez, Chief of Legislation, Policy, and Public Affairs
 Shelley Ganaway, DCA Staff Counsel
 Debbie Damoth, Senior Administration Manager

I. Call to Order, Establishment of Quorum, and General Announcements

Chairperson Crowley called the meeting to order at 2:02 p.m. Chairperson Crowley reminded all present that the Board is a consumer protection agency charged with administering and enforcing Pharmacy Law. The meeting moderator provided instructions on how to participate during the meeting, including the process to provide public comment.

Chairperson Crowley took roll call. The following members were present: Trevor Chandler, Public Member; KK Jha, Licensee Member; Maria Serpa, Licensee Member; Nicole Thibeau, Licensee Member; and Jessi Crowley; Licensee Member. A quorum was established.

Dr. Crowley reminded Committee members to remain visible with cameras on throughout the open session of the meeting. Dr. Crowley advised if members needed to temporarily turn off their camera due to challenges with internet connectivity, they must announce the reason for their non-appearance when the camera was turned off.

II. Public Comments on Items Not on the Agenda/Agenda Items for Future Meetings

Members of the public participating from Sacramento and via Webex were provided the opportunity to provide comments on items not on the agenda; however, no comments were made.

III. Approval of the April 9, 2025, Committee Meeting Minutes

Members were provided the opportunity to provide comments on the draft minutes.

Motion: Approve the April 9, 2025, Legislation and Regulation Committee meeting minutes as presented.

M/S: Thibeau/Chandler

Members of the public located in Sacramento or participating via Webex were provided the opportunity to provide comments; however, no comments were made.

Support: 5 Oppose: 0 Abstain: 0 Not Present: 0

Board Member	Vote
Chandler	Support
Crowley	Support
Jha	Support
Serpa	Support
Thibeau	Support

IV. Discussion and Consideration of Pending Legislation Impacting the Practice of Pharmacy, the Board's Jurisdiction, or Board Operations

Chairperson Crowley noted there were a number of measures included on the agenda for discussion. Dr. Crowley added May 16, 2025, was the last day for policy committees to meet prior to the June 9, 2025, deadline; and May 23, 2025, was the last day for fiscal committees to hear and report to the Floor for their respective house. The next legislative deadlines included July 18, 2025, as the last day for policy committees to meet prior to Summer Recess.

Dr. Crowley added meeting agenda and materials identify pending measures impacting the practice of pharmacy, the Board's jurisdiction or Board operation that were identified during the development of the agenda for the meeting. Dr. Crowley noted that a few measures previously considered by the Board did not make it out of committee for this year, including Senate Bill 548.

Members were provided the opportunity to comment; however, no comments were made.

a. Assembly Bill 50 (Bonta, 2025) Pharmacists: Furnishing Contraception

Dr. Crowley reported Assembly Bill 50 would update provisions related to pharmacist-furnished hormonal contraception to explicitly allow pharmacists to furnish over-the-counter contraception (OTC) without following the standardized procedures required for prescription-only hormonal contraception. The measure would allow for the furnishing of up to at 12-month supply at one time of OTC contraception. This measure passed out of the Senate Business, Professions, and Economic Development Committee and was re-referred to the Appropriations Committee.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment; however, no comments were made.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; no comments were made.

b. Assembly Bill 309 (Zbur, 2025) Hypodermic Needles and Syringes.

Dr. Crowley advised Assembly Bill 309 would make permanent provisions to allow pharmacists to furnish hypodermic needles and syringes for personal use. The Senate Health Committee will consider this measure on June 18, 2025. Dr. Crowley noted this was the first time the Committee was considering this measure. Dr. Crowley agreed with the recommendation to establish a support position.

Members were provided the opportunity to comment; however, no comments were made.

Motion: Support

M/S: Chandler/Thibeau

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

Support: 5 Oppose: 0 Abstain: 0 Not Present: 0

Board Member	Vote
Chandler	Support
Crowley	Support
Jha	Support
Serpa	Support
Thibeau	Support

c. Assembly Bill 447 (González, 2025) Emergency Room Patient Prescriptions: Dispensing Unused Portions Upon Discharge

Dr. Crowley advised Assembly Bill 447 would allow a prescriber to dispense an unused portion of a dangerous drug acquired by the hospital pharmacy to an emergency room patient under specified conditions, including dispensing the unused portion of the dangerous drug if required to continue treatment for the patient. Further, as amended, it would exempt from licensure an AUDS that is used to dispense to emergency room patients. Dr. Crowley recalled during the last Committee meeting the Committee did not discuss AB 447 since the amendments to the measure were not yet in print. Dr. Crowley noted that the amendments in the measure appear to provide clarification in some areas.

Dr. Crowley believed the Committee should continue to watch this measure. This measure has been referred to the Senate Business, Professions, and Economic Development Committee.

Members were provided the opportunity to comment. Members discussed consultation and labeling. Members were advised that under the proposed language, the prescriber is required to ensure that the label on the drug does contain all information in section 4076, which is the prescription labeling requirements. A member noted concerns about bypassing the pharmacist with the dispensing of the drug by the ER. Further, she noted that while the legislation does seem to address the labeling requirement, it does not address the documentation to the pharmacy. Members agreed with the watch position.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

d. Assembly Bill 529 (Ahrens, 2025) Pharmacies, Declared State of Emergency

Dr. Crowley advised Assembly Bill 529 would extend the Board's authority to continue to waive provisions of pharmacy law for up to 120 days following the termination of a declared emergency. This measure passed out of the Senate Business, Professions, and Economic Development Committee hearing and was re-referred to the Appropriations Committee with a Consent Calendar recommendation.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment; however, no comments were made.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

e. Assembly Bill 669 (Haney, 2025) Substance Use Disorder Coverage

Dr. Crowley advised Assembly Bill 669 would ensure 28 days of inpatient, intensive outpatient, or partial hospitalization for substance use disorder treatment for patients. The measure would also prohibit insurers from requiring prior authorization for FDA-approved medications used to treat

addiction that were deemed medically necessary by a doctor. The provisions would become effective January 1, 2027.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment. A member spoke in strong support of the measure and noted the programs are essential for patients.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

f. Assembly Bill 968 (Boener, 2025) Pharmacists: Self-Administered FDA-approved nonhormonal contraceptives

Dr. Crowley advised Assembly Bill 968 would allow a pharmacist to furnish a 12-month supply of an FDA-approved, self-administered nonhormonal contraceptive at the patient's request. Dr. Crowley noted this was the first time the Committee was considering this measure. This measure is scheduled to be considered during the Senate Business, Professions and Economic Development Committee hearing on June 16, 2025.

Dr. Crowley agreed with Board staff comments that the provisions in the measure will expand pharmacist authority to furnish a 12-month supply of nonhormonal contraceptive. Dr. Crowley further noted that under existing law, pharmacists have the authority to furnish hormonal contraception.

Members were provided the opportunity to comment; however, no comments were made.

Motion: Support

M/S: Chandler/Jha

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

Support: 5 Oppose: 0 Abstain: 0 Not Present: 0

Board Member	Vote
Chandler	Support
Crowley	Support
Jha	Support
Serpa	Support
Thibeau	Support

g. Assembly Bill 957 (Ortega, 2025) Cigarette and Tobacco Products: Retail Sale: Pharmacies

Dr. Crowley advised Assembly Bill 957 would prohibit a pharmacy from selling cigarettes or tobacco products. The policy goals of the measure appeared consistent with the Board's policy statement included in the meeting materials. This measure was referred to the Senate Rules Committee.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment; however, no comments were made.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

h. Assembly Bill 1460 (Rogers, 2025) Prescription Drug Pricing

Dr. Crowley advised Assembly Bill 1460, would prohibit a prescription drug manufacturer from engaging in discriminatory practices that would impose additional conditions or otherwise interfere with a covered entity's purchase or delivery of a drug subject to federal pricing requirements under specified conditions. This measure was referred to the Senate Health Committee.

Dr. Crowley noted concerns were raised about changes being sought to restrict 340B programs and the negative impacts to such programs as well as how this measure could address some of these issues. Members noted that

340B federal programs play a vital role in providing services to underserved communities at a reduced cost.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment. Dr. Thibeau provided information on the federal 340B program and noted that funding at the federal level is at risk and access to 340B drug programs will become even more important and emphasized how important it was for the Board to support this bill.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

i. Assembly Bill 1503 (Committee on Business and Professions, 2025) Pharmacy: Sunset Review: Advanced Pharmacist Practitioner

Dr. Crowley advised Assembly Bill 1503 was the Board's sunset measure. As amended, the measure would extend the Board's operations until January 1, 2030. The measure encompasses several policy issues highlighted by the Board in its Sunset Report. In addition to Board-sponsored provisions, the measure includes a provision to require the Board to establish and appoint a Pharmacy Technician Advisory Committee. In addition, the proposed ratio provisions in the measure exceed those recommended by the Board. Specifically, the measure would authorize the pharmacist-in-charge to establish a ratio of up to four pharmacy technicians for each pharmacist.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment. Dr. Crowley spoke to the importance of transitioning to a standard of care practice model.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

j. Senate Bill 40 (Wiener, 2025) Health care coverage: insulin

Dr. Crowley advised Senate Bill 40 has been brought to the Committee at the request Member Chandler. Senate Bill 40 would prohibit a health care service plan or health insurer from imposing step therapy as a prerequisite to authorizing coverage of insulin and would establish a cap on the cost for a

30-day supply of insulin. The measure has been referred to the Assembly Health Committee.

Dr. Crowley agreed with the recommendation to establish a support position.

Members were provided the opportunity to comment. Dr. Thibeau noted that if the bill did not contain language indicating the insurance companies cannot pass this cost on to the pharmacy, the Committee should make that recommendation.

Motion: Support

M/S: Chandler/Crowley

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

Support: 5 Oppose: 0 Abstain: 0 Not Present: 0

Board Member	Vote
Chandler	Support
Crowley	Support
Jha	Support
Serpa	Support
Thibeau	Support

k. Senate Bill 41 (Wiener, 2025) Pharmacy Benefits

Dr. Crowley advised as amended Senate Bill 41 would establish the regulation of Pharmacy Benefits Managers (PBMs) within the Department of Insurance. The measure has been referred to the Assembly Health and Judiciary Committees. Dr. Crowley noted the Board has received public comments and complaints from consumers and health care providers stemming from actions by PBMs. Dr. Crowley further noted this measure is similar to Senate Bill 966 from last year that was supported by the Board but vetoed by the governor.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment; however, no comments were made.

Members of the public participating via Webex were provided the opportunity to comment. A member spoke in strong support of AB 41.

I. Senate Bill 306 (Becker, 2025) Health care coverage: prior authorizations.

Dr. Crowley advised Senate Bill 306 requires a covered health care service that has been approved 90% or more of the time in the prior calendar year to be exempt from health plan or health insurer-imposed prior authorization for one year for in-network contracted providers. The measure was referred to the Assembly Health Committee. Dr. Crowley noted this is the first time the Committee was considering this measure and agreed with the recommendation to establish a support position.

Members were provided the opportunity to comment. Dr. Crowley provided an example from a recent headline regarding an asthma patient who couldn't afford his inhaler. Dr. Crowley believed this measure will help to address predatory practices that can occur.

Motion: Support

M/S: Chandler/Jha

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

Support: 5 Oppose: 0 Abstain: 0 Not Present: 0

Board Member	Vote
Chandler	Support
Crowley	Support
Jha	Support
Serpa	Support
Thibeau	Support

m. Senate Bill 470 (Laird) Healing Arts: Bagley-Keene Open Meeting Act: Teleconferencing

Dr. Crowley reported Senate Bill 470 was amended and will extend the current flexibilities provided in the Bagley-Keene Open Meetings Act to January 1, 2030. The previous version of this measure would have made the current flexibilities permanent. The Board has relied upon the current

flexibilities under the temporary provisions. The measure has been referred to the Committee on Government Operations.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment. Members spoke in strong support of the measure as it provided chronically ill and disabled people the ability to participate.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

n. Senate Bill 497 (Wiener) Legally Protected Health Care Activity

Dr. Crowley advised Senate Bill 497 would prohibit release of medical information related to a person seeking or obtaining gender-affirming health care or gender-affirming mental health care under specified conditions. This measure was referred to the Judiciary and the Public Safety Committees.

Dr. Crowley believed the Board's current support position remained appropriate.

Members were provided the opportunity to comment. Members spoke in support of the measure.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

V. Discussion and Consideration of Board Regulations

Dr. Crowley advised all items included in the regulations portion of the report were for information only. Dr. Crowley noted as detailed in the meeting materials and associated attachments, the Board had several regulations in various stages of promulgation. The Board had one regulation that was approved by the Office of Administrative Law. Staff were drafting the final rulemaking documents for one regulation, two regulations were undergoing pre-notice review, and staff were preparing regulation documents for the ADDS self-assessment rulemaking package and revising the rulemaking package for the Board's outsourcing facility proposal.

Members were provided the opportunity to comment; however, no comments were made.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

VI. Discussion and Consideration of Committee's Strategic Objectives

Dr. Crowley advised as indicated in the meeting materials, the Legislation and Regulation Committee has six strategic objectives. The meeting materials included updates to the respective objectives over the past year. These updates highlight the work of the Board in policy making efforts to protect California consumers.

Dr. Crowley believed the objectives remained appropriate.

Members were provided the opportunity to comment; however, no comments were made.

Members of the public participating from Sacramento and via Webex were provided the opportunity to comment; however, no comments were made.

VII. Future Committee Meeting Dates

Chairperson Crowley advised the next Committee meeting date was scheduled for April 16, 2026, and encouraged participants to watch the Board's website for updates.

VIII. Adjournment

Chairperson Crowley adjourned the meeting at 2:54 p.m.